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## **EM Clean-up Projects Charter**

#### Background

In FY 2003 EM decided to "projectize" the Project Baseline Summary (PBS) activities required to complete the EM mission at each DOE site. In most cases EM defines a Cleanup Project as the entire PBS; however, in some cases the project maybe a portion of one PBS or portions of multiple PBSs. It is EM's responsibility to clearly define the composition of each project prior to the on site review. EM cleanup projects will apply the project management principles and policies described in DOE Order 413.3A in a tailored manner. Unlike the line-item capital asset projects that require an OECM validated performance baseline prior to requesting construction funds, EM's cleanup projects were already in the CD-3 execution phase when EM decided to "projectize" them and are funded under operations budget accounts. Critical Decision (CD)-0 and CD-1 for these on going projects were waived because they were already in the execution phase. As new Cleanup Projects are created, a CD-0 and CD-1 approval by EM-1 as the designated Acquisition Executive (AE) utilizing the Environmental Management Acquisition Advisory Board (EMAAB) process will be required; however, for designated projects, the Deputy Secretary or Under Secretary for Energy may be the AE. These projects range from small projects with few risks and well defined scopes of work that can be completed in a short period of time with reasonable costs; to complex first-of-a-kind projects that have many unknowns, a longer schedule, and substantial costs; to projects that have undefined scopes of work with many risks and are scheduled for many years in the future at significant costs; to straight forward operating projects. Because of the diversity of projects in the EM portfolio it is impossible to apply a single approach to validating baselines.

#### Purpose

The purpose of this document is to provide guidance to federal project directors (managers) to:

- 1. Establish the relationship between the Resource Conservation and Recovery Act (RCRA), Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), the National Environmental Policy Act (NEPA), and Federal Facility Agreement (FFA) requirements and the DOE Order 413.3A, "Program and Project Management for the Acquisition of Capital Assets" requirements. It is not intended to explain these regulatory processes in the guide, however a framework will be provided for Environmental Management (EM) project management and working through the Critical Decision (CD) process in concert with the documentation and process requirements of RCRA, CERCLA and NEPA.
- 2. Present the types of projects and their variations with regard to the CD process. For these types of projects, provide perspective on how specific project management deliverables and CD process may vary.
- 3. Address application of DOE 413.3 when operational funding is used in lieu of line item capital asset funding.
- 4. Differentiate in the application of DOE O 413.3A to EM projects at a facility level and at a Project Baseline Summary (PBS) level.
- 5. Establish links and interfaces between DOE Order 413.3A and 430.1B and its associated guides for deactivation and decommissioning, and as appropriate for transition, surveillance and maintenance.
- Establish links and interfaces between DOE Order 413.3A and DOE Order 450.1, "Environmental Protection Program" and its associated guides for ground water protection programs and ground water surveillance Monitoring.
- 7. Establish guidance for the appropriate content, format, and level of detail/complexity of design/engineering reports and reviews.

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8. Address the integration of ES&H into facility disposition and environmental restoration projects on safety concept/strategy, safety basis guidance for preparing safety documents for D&D and ER projects, and ISM guidance.

#### Scope

The guide will include the project management philosophy for clean-up projects, and references to standards, tools and procedures necessary to manage and complete these projects. Where there are no existing standards, tools or procedures the guide will provide examples or descriptions of best practices utilized in the industry. The Guide Team will interface with EM-53 and its contractor that is developing a program to instill "Best in Class Project Management" (BICPM) across the EM complex. The BICPM effort has a development schedule that currently overlaps the schedule for Guide development. EM will ensure that practices put in place by the BICPM effort are consistent with, and coordinated with, all DOE Order 413.3 Guides. The guide will use a graded approach and use DOE Order 413.3A, "Program and Project Management for the Acquisition of Capital Assets" and the EM-OECM protocol as bases to clearly present policies and procedures for management and control of EM projects.

The guide will outline Environmental Restoration (ER) activities consisting mainly of soil and groundwater remediation at hundreds of release sites at the lowest level, and further aggregated into EPA regulated Operable Units, which are further aggregated into a total site wide program. The guide will discuss Deactivation and Decommissioning (D&D) activities which may range from a single activity to a grouping of similar activities, to a site wide program. The guide will address which project management processes should be applied to operational type projects such as operations, characterization, campaign startup and facility support. The document will provide guidance on how to apply these processes to life cycle planning and Fiscal Year planning for Project Baseline Summaries. The guide will further provide details on how line management utilizes a graded approach to these activities which vary in size, cost, and scope, and form a determination that no further action is required to a complex major system. The guide will provide a general outline for the appropriate timing and content of communications with regulators and the public with respect to cleanup baselines and the Federal budget process.

The guide will identify differences in project phases, and critical decision points for environmental operations and cleanup and construction projects outlined in DOE Order 413.3A.

## **Key Interfaces and Dependencies**

- RCRA
- CERCLA
- DOE Standard 1120-98 Integration of Environment, safety, and health into Facility Disposition Activities
- DOE G 413.3-1 Management of Design and Construction
- DOE G 413.3-2 Quality Assurance
- DOE G 413.3-3 Safeguards and Security
- DOE G 413.3-4 Tailoring
- DOE G 413.3-5 Performance Baseline and Baseline Management
- DOE G 413.3-6 Environmental Stewardship
- DOE G 413.3-7 Risk management
- DOE G 413.3-9 Project Reviews
- DOE G 413.3.-10 Earned Value Management
- DOE G 413.3.-12 Cost Estimating
- DOE G 413.3.-15 Project Execution Plans
- DOE G 413.3.-16 CD-4
- DOE O 430.1B (and associated guides for deactivation and decommissioning)

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Other DOE Program Offices

- OECM/EM Memorandum, June 30, 2005, "Protocol for EM Operations Funded Project Performance Baselines and their External Independent Review," C.E. Anderson and J.A. Rispoli
- DOE-EM "Best in Class Project Management" initiative (EM-53 lead)
- EM Policy Memo, July 10, 2006, "Policies for Environmental Management Operating Project Performance Baselines, Contingency and Federal Risk Management Plans, and Configuration Control," C.E. Anderson
- S-1 Memorandum, August 10, 2005, "Improving Project Management," S.W. Bodman

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# **Responsibilities and Resources**

Name	Organization	Telephone and e-mail	Responsibility	Hours
Jack Surash				
(Sponsor)				
Ram Lahoti,	EM-53	Tel: 301 903 7210	Overall responsibility for obtaining	160
Team Lead		Fax: 301 903 7604	resources, preparation of the draft, review,	
		Ram.lahoti@em.doe.gov	and issuance of the guide draft to OECM	
			per established schedule.	
Andrew Szilagyi	EM-23	Phone: 301-903-4278	Writing the guide chapters for D & D	160
		Fax: 301-903-4307	projects as per the outline and review of the	
		andrew.szilagyi@em.doe.gov	whole guide	
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Greenberg I		raymond.i.greenberg@em.doe.gov	Environmental Restoration and other	
			sections as assigned	
Pramod	EM-53	Phone: 301-903-9447	Reviewing the interfaces and	60
Mallick		Fax: 301-903-7604	interdependencies with risk guide	
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Tom Longo	NA-56	Phone: 301-03-120	Writing the Restoration and D & D as per	160
		Fax: 301-903-2544	the guide outline and review of the guide	
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Amiya Das	EM-20	Phone:301-903-7603	Soil and groundwater remediation sections	160
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		amiya.das@em.doe.gov		100
Joe Knick Chuck Negin	WSRC	Tel: 803-952-9037	Review all sections/write guide chapters for	120
		Cell: 803-507-3826	differences among projects, Critical	
		Fax: 803-952-7811	Decisions, Baseline Development,	
		joseph.knick@srs.gov	Tailoring, Engineering and Design, Risk	
	DEC	T-1-240 (0( 2050	Management, and operations project risks.	120
	PEC	Tel: 240-686-3059	Writing the guide sections for engineering, QA, D&D and waste management	120
		Fax: 240-686-3959	QA, D&D and waste management	
		Cell: 301-526-2858		
Tony Eng	EM 60 CNC	cnegin@pec1.net Tel: (301-903-4210)	Review of the guide to ensure safety aspects	As
	EM-60_CNS		are integrated into the guide	req'd
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Todd	EM-60_CNS	tony.eng@eh.doe.gov Tel: (202)586-4653	Review of the guide to ensure safety aspects	As
Lapointe	EMI-OU_CNS	Cell: (202)531-2353	are integrated into the guide	
		Fax: (202)586-5533	are integrated into the guide	req'd
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# Schedule

This guide will be developed, reviewed through two drafts, coordinated through the REVCOM process (after Steering Committee approval) and published by December, 2007. A detailed schedule (plan of action and milestones) will be updated monthly and provided to OECM.

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# **Charter Approvals:**

**Government Guide** 

**Development Lead:** 

Ram Lahoti

O 413.3A Guide **Steering Committee** Members:

Catherine Y. Santana

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